

Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 EA-07 ISO-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

AF-08 ARA-06 NEA-10 SAM-01 SAJ-01 ACDA-07 USIE-00

INRE-00 NSCE-00 SSO-00 /106 W
----- 085752

O R 040135Z NOV 76

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC IMMEDIATE 433

INFO AMEMBASSY MOSCOW

AMEMBASSY TOKYO

USLO PEKING

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BRUSSELS

AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

USMISSION NATO

AMEMBASSY OTTAWA

AMEMBASSY OSLO

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY THE HAGUE

C O N F I D E N T I A L USUN 4991

E.O. 11652: GDS

TAGS: PFOR, UNGA, US, UR

SUBJ: 31ST UNGA: NON-USE OF FORCE - THE NEXT STEP

REF: USUN 4868

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SUMMARY: RE SOVIET DRAFT RESOLUTION ON NON-USE

OF FORCE ADOPTED LAST WEEK IN COMMITTEE ONE, USUN RECOMMENDS THAT SCRANTON OR BENNETT NOW PURSUE ACTIVELY WITH AMERASINGHE THE DECISION OF THE GENERAL ASSEMBLY THAT THE MATTER BE CONSIDERED "PROMPTLY" BY THE SIXTH COMMITTEE AT THIS SESSION. MISSION DOES NOT BELIEVE IT IS IN US OR WESTERN INTEREST, HOWEVER, TO HAVE FLOOR FIGHT OVER THIS IF AMERASINGHE REFUSES. END SUMMARY

1. THE FIRST COMMITTEE ON OCTOBER 29 CONCLUDED ITS DELIBERATIONS ON THE SOVIET NON-USE OF FORCE PROPOSAL WITH THE ADOPTION OF THEIR DRAFT RESOLUTION 94-2-35 (REFTEL). THE ISSUE WHICH REMAINS NOW IS THE FURTHER ALLOCATION OF THE ITEM DURING THIS UNGA SESSION. THE GENERAL ASSEMBLY HAS ALREADY DECIDED THAT IT SHOULD BE CONSIDERED "PROMPTLY" BY THE SIXTH COMMITTEE AND AMBASSADOR SHERER'S STATEMENT IN THE FIRST COMMITTEE LAST WEEK CALLED ATTENTION TO THIS DECISION. IT IS QUITE CLEAR, HOWEVER, THAT THE SOVIETS WOULD PREFER THAT THEIR DRAFT RESOLUTION SIMPLY GO TO PLENARY AND THAT SIXTH COMMITTEE ALLOCATION BE FORGOTTEN AT LEAST FOR THIS SESSION. THEY SEEM CONVINCED, DESPITE GOVERNOR SCRANTON'S CLARIFICATIONS TO THE CONTRARY, THAT WE WANT THE ITEM SENT TO THE SIXTH COMMITTEE IN ORDER TO DELAY OR BURY IT.

2. THERE IS NO CONSENSUS AMONG OUR ALLIES ON HOW TO PROCEED. UK AND SOME OTHERS BELIEVE THAT IT WOULD BE WORTHWHILE TO PURSUE SIXTH COMMITTEE ALLOCATION WITH ASSEMBLY PRESIDENT AMERASINGHE. OTHERS BELIEVE THAT LITTLE IF ANYTHING OF SUBSTANCE IS TO BE GAINED FROM PUSHING THE MATTER FURTHER AT THIS TIME, ALTHOUGH ALL REMAIN FIRM THAT THE ITEM MUST AT SOME POINT BE SUBMITTED TO EXAMINATION BY THE LEGAL EXPERTS BEFORE DEFINITIVE GA CONSIDERATION.

3. WE BELIEVE THAT IT IS WORTHWHILE TO PURSUE OUR CASE FOR SIXTH COMMITTEE ALLOCATION AT THIS SESSION WITH AMERASINGHE. OUR MAIN CONCERN IS THAT WE SHOULD ESTABLISH AS SOLID A CASE AS POSSIBLE NOW THAT THE NON-USE OF FORCE ITEM IS A LEGAL MATTER WHICH REQUIRES IN-DEPTH SIXTH COMMITTEE CONSIDERATION. THE BEST WAY TO DO THIS, IN OUR CONFIDENTIAL

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JUDGMENT, IS TO HAVE THE GENERAL ASSEMBLY IMPLEMENT ITS OWN DECISION. EVEN IF THE SIXTH COMMITTEE TAKES ONLY A CURSORY LOOK AT THE ITEM AT THIS SESSION, IT WILL ESTABLISH AN IMPORTANT BASIS FOR MAXIMIZING THE POSSIBILITY THAT THE ITEM WILL GO TO THE SIXTH COMMITTEE NEXT YEAR. IF THE MATTER IS NOT PURSUED FURTHER NOW, THE SOVIETS WILL BE WELL-PLACED TO PUSH HARD NEXT YEAR TO BY-PASS THE SIXTH COMMITTEE ENTIRELY ONCE AGAIN. THE COMPOSITION OF THE NEXT GENERAL

COMMITTEE, WHICH MAKES ALLOCATION RECOMMENDATIONS, IS
LIKELY TO BE LESS FAVORABLE TO US THAN THE CURRENT ONE.

4. WE PROPOSE THEREFORE THAT GOVERNOR SCRANTON OF
AMBASSADOR BENNETT SEE AMERASINGHE IN THE NEXT FEW DAYS
TO REMIND HIM OF THE GENERAL ASSEMBLY DECISION AND TO
URGE HIM TO IMPLEMENT IT. SINCE IT IS POSSIBLE THAT THE
SOVIETS MAY INTENTIONALLY TRY TO DELAY THE ISSUANCE OF
THE FIRST COMMITTEE REPORT PRECISELY TO PREVENT THE MATTER
FROM GOING ANYWHERE EXCEPT TO PLENARY, IT MAY ALSO BE
NECESSARY FOR US ALSO TO URGE AMERASINGHE TO PUSH FOR
THE RELEASE OF THE REPORT. WE WILL BE MAKING INFORMAL
SOUNDINGS IN THE SECRETARIAT IN THE NEXT DAYS
REGARDING THE STATUS OF THE REPORT.

5. WE BELIEVE THAT THERE IS A GOOD CHANCE THAT
AMERASINGHE WILL RESPOND POSITIVELY TO OUR APPROACH.
IF HE FAILS TO DO SO, HOWEVER, WE WOULD NOT BE DISPOSED
TO PUSH THE MATTER TO A FLOOR FIGHT AND VOTE IN PLENARY
BECAUSE WE WOULD EMBARRASS OUR FRIENDS AND LOSE THE
VOTE.

6. REQUEST AUTHORIZATION TO PROCEED ALONG THESE LINES.
SCRANTON

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Message Attributes

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